

::आयुक्त (अपील्स) का कार्यालय, केन्द्रीय वस्तु एवं सेवा कर और उत्पाद शल्क:: O/O THE COMMISSIONER (APPEALS), CENTRAL GST & EXCISE,

दवितीय तल, जी एस टी भवन / 2nd Floor, GST Bhavan, रेस कोर्स रिंग रोड, / Race Course Ring Road.



<u> राजकोट / Rajkot – 360 001</u>

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रजिस्टर्ड डाक ए. डी. दवारा :-

अपील / फाइल संख्या / Appeal / File No. V2/175 /RAJ/2017

मूल आदेश सं / O.I.O. No.

DC/JAM/R-432/2016-17

दिनांक / Date

10-02-2017

ख अपील आदेश संख्या (Order-In-Appeal No.):

RAJ-EXCUS-000-APP-130-2018-19

आदेश का दिनांक / Date of Order:

घ

19.06.2018

जारी करने की तारीख /

Date of issue:

27.06.2018

Passed by Shri Chandrakant Valvi, Commissioner, Central GST & Excise, Bhavnagar

अधिसूचना संख्या २६/२०१७-के.उ.श्. (एन.टी.) दिनांक १७.१०.२०१७ के साथ पढ़े बोर्ड ऑफिस आदेश सं. ०५/२०१७-एस.टी. दिनांक १६.११.२०१७ के अन्सरण में, श्री चन्द्रकान्त वलवी, आयुक्त, केन्द्रीय वस्त् एवं सेवा कर और उत्पाद श्ल्क ,भावनगर को वित्त अधिनियम १९९४ की धारा८५, केंद्रीय उत्पाद श्ल्क अधिनियम १९४४ की धारा ३७ के अंतर्गत दर्ज की गई अपीलों के सन्दर्भ में आदेश पारित करने के उद्देश्य से अपील प्राधिकारी के रूप में नियुक्त किया गया है.

In pursuance to Board's Notification No. 26/2017-C.Ex.(NT) dated 17.10.217 read with Board's Order No. 05/2017-ST dated 16.11.2017, Shri Chandrakant Valvi, Commissioner, Central GST & Excise, Bhavnagar has been appointed as Appellate Authority for the purpose of passing orders in respect of appeals filed under Section 35 of Central Excise Act, 1944 and Section 85 of the Finance Act, 1994.

- अपर आयुक्त/ संयुक्त आयुक्त/ उपायुक्त/ सहायक आयुक्त, केन्द्रीय उत्पाद श्ल्क/ सेवाकर, राजकोट / जामनगर ग / गांधीधाम। दवारा उपरलिखित जारी मूल आदेश से मृजित: / Arising out of above mentioned OIO issued by Additional/Joint/Deputy/Assistant Commissioner, Central Excise / Service Tax, Rajkot / Jamnagar / Gandhidham :
 - अमीलकर्ता & प्रतिवादी का नाम एवं पता /Name & Address of the Appellants & Respondent :-
 - 1. M/s. Shri Ram Kaxman Sthapatya Co., R. G. Road,, Tin Batti Chowk,, Dwarka,
 - इ.म. आदेश(अपील) से व्यथित कोई व्यक्ति निम्नलिखित तरीके में उपयुक्त प्राधिकारी / प्राधिकरण के समक्ष अमील दायर कर सकता है।/ Any person aggrieved by this Order-in-Appeal may file an appeal to the appropriate authority in the following way.
- सीमा शुल्क ,केन्द्रीय उत्पाद शुल्क एवं सेवाकर अपीलीय न्यायाधिकरण के प्रति अपील, केन्द्रीय उत्पाद शुल्क अधिनियम ,1944 की धारा 35B के अंतर्गत एवं वित्त अधिनियम, 1994 की धारा 86 के अंतर्गत (A) निम्नलिखित जगह की जा सकती है।/
 - Appeal to Customs, Excise & Service Tax Appellate Tribunal under Section 35B of CEA, 1944 / Under Section 86 of the Finance Act, 1994 an appeal lies to:-
- वर्गीकर्ण मूल्यांकन से सम्बन्धित सभी मामले सीमा शुल्क, केन्द्रीय उत्पादन शुल्क एवं सेवाकर अपीलीय (i) न्यायाधिकरण की विशेष पीठ, वेस्ट ब्लॉक नं 2, आर. के. प्रम, नई दिल्ली, को की जानी चाहिए ।/ The special bench of Customs, Excise & Service Tax Appellate Tribunal of West Block No. 2, R.K. Puram, New Delhi in all matters relating to classification and valuation.
- उपरोक्त परिच्छेद 1(a) में बताए गए अपीलों के अलावा शेष सभी अपीलें सीमा शुल्क, केंद्रीय उत्पाद शुल्क एवं सेवाकर अपीलीय न्यायाधिकरण (सिस्ट्रेट) की पश्चिम क्षेत्रीय पीठिका, , द्वितीय तल, बहुमाली भवन असार्वा (ii) अहमदाबाद- ३८००१६ को की जानी चाहिए ।/
 - To the West regional bench of Customs, Excise & Service Tax Appellate Tribunal (CESTAT) at, 2nd Floor, Bhaumali Bhawan, Asarwa Ahmedabad-380016 in case of appeals other than as mentioned in para-1(a) above



अपीलीय न्यायाधिकरण के समक्ष अपील प्रस्तुत करने के लिए केन्द्रीय उत्पाद शुल्क (अपील) नियमावली, 2001 (iii) के नियम 6 के अंतर्गत निर्धारित किए गये प्रपत्र EA-3 को चार प्रतियों में दर्जे किया जाना चाहिए । इनमें से कम से कम एक प्रति के साथ, जहां उत्पाद शुक्क की माँग ,ब्याज की माँग और लगाया गया जुर्माना, रुपए 5 लाख या उससे कम, 5 लाख रुपए या 50 लाख रुपए तक अथवा 50 लाख रुपए से अधिक है तो क्रमशः 1,000/- रुपये, 5,000/- रुपये अथवा 10,000/- रुपये का निर्धारित जमा शुक्क की प्रति संलग्न करें। निर्धारित शुल्क का भुगतान, संबंधित अपीलीय न्यायाधिकरण की शाखा के सहायक रजिस्टार के नाम से किसी भी सार्वजिनक क्षेत्र के बैंक द्वारा जारी रेखांकित बैंक ड्राफ्ट द्वारा किया जाना चाहिए । संबंधित ड्राफ्ट का भुगतान, बैंक की उस शाखा में होना चाहिए जहां संबंधित अपीलीय न्यायाधिकरण की शाखा स्थित हैं। स्थगन आदेश (स्टे ऑर्डर) के लिए आवेदन-पत्र के साथ 500/- रुपए का निर्धारित श्ल्क जमा करना होगा ।/

The appeal to the Appellate Tribunal shall be filed in quadruplicate in form EA-3 / as prescribed under Rule 6 of Central Excise (Appeal) Rules, 2001 and shall be accompanied against one which at least should be accompanied by a fee of Rs. 1,000/- Rs.5000/-, Rs.10,000/- where amount of duty demand/interest/penalty/refund is upto 5 Lac., 5 Lac to 50 Lac and above 50 Lac respectively in the form of crossed bank draft in favour of Asst. Registrar of branch of any nominated public sector bank of the place where the bench of any nominated public sector bank of the place where the bench of the Tribunal is situated. Application made for grant of stay shall be accompanied by a fee of Rs. 500/-, अपीलीय न्यायाधिकरण के समक्ष अपील, वित्त अधिनियम, 1994 की धारा 86(1) के अतगित सेवाकर

(B) नियमवाली, 1994, के नियम 9(1) के तहत निर्धारित प्रपत्र S.T.-5 में चार प्रतियों में की जा संकेगी एवं उसके साथ जिस आदेश के विरुद्ध अपील की गयी हो, उसकी प्रति साथ में संलग्न करें (उनमें से एक प्रति प्रमाणित होनी चाहिए) और इनमें से कम से कम एक प्रति के साथ, जहां सेवाकर की माँग ,ब्याज की माँग और लगाया गया जुर्माना, रुपए 5 लाख या उससे कम, 5 लाख रुपए या 50 लाख रुपए तक अथवा 50 लाख रुपए से अधिक है तो क्रम्श: 1,000/- रुपये, 5,000/- रुपये अथवा 10,000/- रुपये का निर्धारित जमा शुल्क की प्रति संलग्न करें। निर्धारित शुल्क का भुगतान, संबंधित अपीलीय न्यायाधिकरण की शाखा के सहायक रजिस्टार के नाम से किसी भी सार्वजिनक क्षेत्र के बैंक द्वारा जारी रेखांकित बैंक ड्राफ्ट द्वारा किया जाना चाहिए। संबंधित ड्राफ्ट का भुगतान, बैंक की उस शाखा में होना चाहिए जहां संबंधित अपीलीय न्यायाधिकरण की शाखा स्थित है। र स्थगन आर्देश (स्टे ऑर्डर) के लिए आवेदन-पत्र के साथ 500/- रुपए का निर्धारित श्ल्क जमा करना होगा ।/

The appeal under sub section (1) of Section 86 of the Finance Act, 1994, to the Appellate Tribunal Shall be filed in quadruplicate in Form S.T.5 as prescribed under Rule 9(1) of the Service Tax Rules, 1994, and Shall be accompanied by a copy of the order appealed against (one of which shall be certified copy) and should be accompanied by a fees of Rs. 1000/-where the amount of service tax & interest demanded & penalty levied of Rs. 5 Lakhs or less, Rs.5000/- where the amount of service tax & interest demanded & penalty levied is more than five lakhs but not exceeding Rs. Fifty Lakhs, Rs.10,000/- where the amount of service tax & interest demanded & penalty levied is more than fifty Lakhs rupees, in the form of crossed bank draft in favour of the Assistant Registrar of the bench of nominated Public Sector Bank of the place where the bench of Tribunal is situated. / Application made for grant of stay shall be accompanied by a fee of Rs.500/-.

वित्त अधिनियम, 1994 की धारा 86 की उप-धाराओं (2) एवं (2A) के अंतर्गत दर्ज की गयी अपील, सेवाकर नियमवाली, 1994, के नियम 9(2) एवं 9(2A) के तहत निर्धारित प्रपत्र S.T.-7 में की जा सकेगी एवं उसके साथ आयुक्त, केन्द्रीय उत्पाद शुल्क अथवा आयुक्त (अपील), केन्द्रीय उत्पाद शुल्क द्वारा पारित आदेश की प्रतियाँ संलग्न करें (उनमें से एक प्रति प्रमाणित होनी चाहिए) और आयुक्त द्वारा सहायक आयुक्त अथवा उपायुक्त, केन्द्रीय उत्पाद शुल्क/ सेवाकर, को अपीलीय न्यायाधिकरण को आवेदन दर्ज करने का निर्देश देने वाले आदेश की प्रति भी साथ में संलग्न करनी होगी । /

The appeal under sub section (2) and (2A) of the section 86 the Finance Act 1994, shall be filed in For ST.7 as prescribed under Rule 9 (2) & 9(2A) of the Service Tax Rules, 1994 and shall be accompanied by a copy of order of Commissioner Central Excise or Commissioner, Central Excise (Appeals) (one of which shall be a certified copy) and copy of the order passed by the Commissioner authorizing the Assistant Commissioner or Deputy Commissioner of Central Excise/ Service Tax to file the appeal before the Appellate Tribunal.

सीमा शुल्क, केन्द्रीय उत्पाद शुल्क एवं सेवाकर अपीलीय प्राधिकरण (सेस्टेट) के प्रति अपीलों के मानले में केन्द्रीय उत्पाद शुल्क अधिनियम 1944 की धारा 35एफ के अंतर्गत, जो की वित्तीय अधिनियम, 1994 की धारा 83 के अंतर्गत सेवाकर को भी लागू की गई है, इस आदेश के प्रति अपीलीय प्राधिकरण में अपील करते समय उत्पाद श्ल्क/सेवा कर मांग के 10 प्रतिशत (10%), जब मांग एवं जुर्माना विवादित है, या जुर्माना, जब केवल जुर्माना विवादित है, का भ्गतान किया जाए, बशर्ते कि इस धारा के अंतर्गत जमा कि जाने वाली अपेक्षित देय राशि दस करोड़ रुपए से अधिक न हो।

केन्द्रीय उत्पाद शुल्क एवं सेवाकर के अंतर्गत "मांग किए गए शुल्क" मे निम्न शामिल है

- धारा 11 डी के अंतर्गत रकम (i)
- सेनवेट जमा की ली गई गलत राशि (ii)
- सेनवेट जमा नियमावली के नियम 6 के अंतर्गत देय रकम

- बशर्ते यह कि इस धारा के प्रावधान वित्तीय (सं. 2) अधिनियम 2014 के आरंभ से पूर्व किसी अपीलीय प्राधिकारी के समक्ष विचाराधीन स्थगन अर्ज़ी एवं अपील को लागू नहीं होगे।/

For an appeal to be filed before the CESTAT, under Section 35F of the Central Excise Act, 1944 which is also made applicable to Service Tax under Section 83 of the Finance Act, 1994, an appeal against this order shall lie before the Tribunal on payment of 10% of the duty demanded where duty or duty and penalty are in dispute, or penalty, where penalty alone is in dispute, provided the amount of pre-deposit payable would be subject to a ceiling of Rs. 10 Crores Crores.

Under Central Excise and Service Tax, "Duty Demanded" shall include:

(i) amount determined under Section 11 D;

(ii) amount of erroneous Cenvat Credit taken;

(iii) amount payable under Rule 6 of the Cenvat Credit Rules

- provided further that the provisions of this Section shall not apply to the stay application and appeals pending before any appellate authority prior to the commencement of the Finance (No.2) Act, 2014.

- (C) भारत सरकार को पुनरीक्षण आवेदन:
 Revision application to Government of India:
 इस् आदेश की पुनरीक्षण याचिका निम्नलिखित मामलो में, केंद्रीय उत्पाद शुल्क अधिनियम, 1994 की धारा
 35EE के प्रथम परंतुक के अंतर्गत अवर सचिव, भारत सरकार, पुनरीक्षण आवेदन ईकाई, वित्त मंत्रालय, राजस्व
 विभाग, चौथी मंजिल, जीवन दीप भवन, संसद मार्ग, नई दिल्ली-110001, को किया जाना चाहिए। /
 A revision application lies to the Under Secretary, to the Government of India, Revision
 Application Unit, Ministry of Finance, Department of Revenue, 4th Floor, Jeevan Deep
 Building, Parliament Street, New Delhi-110001, under Section 35EE of the CEA 1944 in
 respect of the following case, governed by first proviso to sub-section (1) of Section-35B ibid:
- (i) यदि माल के किसी नुकसान के मामले में, जहां नुकसान किसी माल को किसी कारखाने से भंडार गृह के पारगमन के दौरान या किसी अन्य कारखाने या फिर किसी एक भंडार गृह से दूसरे भंडार गृह पारगमन के दौरान, या किसी भंडार गृह में या भंडारण में माल के प्रसंस्करण के दौरान, किसी कारखाने या किसी भंडार गृह में माल के नुकसान के मामले में।/
 In case of any loss of goods, where the loss occurs in transit from a factory to a warehouse or to another factory or from one warehouse to another during the course of processing of the goods in a warehouse or in storage whether in a factory or in a warehouse
- (ii) भारत के बाहर किसी राष्ट्र या क्षेत्र को निर्यात कर रहे माल के विनिर्माण में प्रयुक्त कच्चे माल पर भरी गई केन्द्रीय उत्पाद शुल्क के छुट (रिबेट) के मामले में, जो भारत के बाहर किसी राष्ट्र या क्षेत्र को निर्यात की गयी है।

 In case of rebate of duty of excise on goods exported to any country or territory outside India of on excisable material used in the manufacture of the goods which are exported to any country or territory outside India.
- (iii) यदि उत्पाद शुल्क का भुगतान किए बिना भारत के बाहर, नेपाल या भूटान को माल निर्यात किया गया है। / In case of goods exported outside India export to Nepal or Bhutan, without payment of duty.
- (iv) सुनिश्चित उत्पाद के उत्पादन शुल्क के भुगतान के लिए जो ड्यूटी क्रेडीट इस अधिनियम एवं इसके विभिन्न प्रावधानों के तहत मान्य की गई है और ऐसे आदेश जो आयुक्त (अपील) के द्वारा वित्त अधिनियम (न. 2), 1998 की धारा 109 के द्वारा नियत की गई तारीख अथवा समायाविधि पर या बाद में पारित किए गए है।/ Credit of any duty allowed to be utilized towards payment of excise duty on final products under the provisions of this Act or the Rules made there under such order is passed by the Commissioner (Appeals) on or after, the date appointed under Sec. 109 of the Finance (No.2) Act, 1998.
- (v) उपरोक्त आवेदन की दो प्रतियां प्रपत्र संख्या EA-8 में, जो की केन्द्रीय उत्पादन शुल्क (अपील) नियमावली, 2001, के नियम 9 के अंतर्गत विनिर्दिष्ट है, इस आदेश के संप्रेषण के 3 माह के अंतर्गत की जानी चाहिए। उपरोक्त आवेदन के साथ मूल आदेश व अपील आदेश की दो प्रतियां संलग्न की जानी चाहिए। साथ ही केन्द्रीय उत्पाद शुल्क अधिनियम, 1944 की धारा 35-EE के तहत निर्धारित शुल्क की अदायगी के साक्ष्य के तौर पर TR-6 की प्रति संलग्न की जानी चाहिए। /
 The above application shall be made in duplicate in Form No. EA-8 as specified under Rule, 9 of Central Excise (Appeals) Rules, 2001 within 3 months from the date on which the order sought to be appealed against is communicated and shall be accompanied by two copies each of the OIO and Order-In-Appeal. It should also be accompanied by a copy of TR-6 Challan evidencing payment of prescribed fee as prescribed under Section 35-EE of CEA, 1944, under Major Head of Account.
- (vi) पुनरीक्षण आवेदन के साथ निम्नलिखित निर्धारित शुल्क की अदायगी की जानी चाहिए। जहाँ संलग्न रकम एक लाख रूपये या उससे कम हो तो रूपये 200/- का भुगतान किया जाए और यदि संलग्न रकम एक लाख रूपये से ज्यादा हो तो रूपये 1000 -/ का भुगतान किया जाए।

 The revision application shall be accompanied by a fee of Rs. 200/- where the amount involved in Rupees One Lac or less and Rs. 1000/- where the amount involved is more than Rupees One Lac.
- (D) यदि इस आदेश में कई मूल आदेशों का समावेश है तो प्रत्येक मूल आदेश के लिए शुल्क का भुगतान, उपर्युक्त ढंग से किया जाना चाहिये। इस तथ्य के होते हुए भी की लिखा पढ़ी कार्य से बचने के लिए यथास्थित अपीलीय नयाधिकरण को एक अपील या केंद्रीय सरकार को एक आवेदन किया जाता है। / In case, if the order covers various numbers of order- in Original, fee for each O.I.O. should be paid in the aforesaid manner, not withstanding the fact that the one appeal to the Appellant Tribunal or the one application to the Central Govt. As the case may be, is filled to avoid scriptoria work if excising Rs. 1 lakh fee of Rs. 100/- for each.
- (E) यश्तंशोधित न्यायालय शुल्क अधिनियम, 1975, के अनुसूची-I के अनुसार मूल आदेश एवं स्थगन आदेश की प्रति पर निर्धारित 6.50 रुपये का न्यायालय शुल्क टिकिट लगा होना चाहिए। /
 One copy of application or O.I.O. as the case may be, and the order of the adjudicating authority shall bear a court fee stamp of Rs. 6.50 as prescribed under Schedule-I in terms of the Court Fee Act, 1975, as amended.
- (F) सीना शुल्क, केन्द्रीय उत्पाद शुल्क एवं सेवाकर अपीलीय न्यायाधिकरण (कार्य विधि) नियमावली, 1982 में वर्णित एवं अन्य संबन्धित मामलों को सम्मिलित करने वाले नियमों की और भी ध्यान आकर्षित किया जाता है। / Attention is also invited to the rules covering these and other related matters contained in the Customs, Excise and Service Appellate Tribunal (Procedure) Rules, 1982.
- (G) उच्च अपीलीय प्राधिकारी को अपील दाखिल करने से संबंधित व्यापक, विस्तृत और नवीनतम प्रावधानों के लिए, अपीलार्थी विभागीय वेबसाइट www.cbec.gov.in को देख सकते हैं । /
 For the elaborate, detailed and latest provisions relating to filing of appeal to the higher appellate authority, the appellant may refer to the Departmental website www.cbec.gov.in





::ORDER IN APPEAL ::

M/s Shri Ram Laxman Sthapatya Co., M.G.Road, Tin Batti Chowk, Dwarka, 361335 (hereinafter referred to as 'the appellant') registered as service providers and holding Service Tax registration No. AAFFR8539NST001 filed a present appeal against the Order in Original No. DC/JAM/R-432/2016-17, dated 10.02.2017 (hereinafter referred to as 'the impugned order') passed by the Deputy Commissioner, Central Excise Division, Jamnagar (hereinafter referred to as 'the Lower Adjudicating Authority'.

- 2. The facts of the case are that the appellant filed a **refund claim** of **Rs. 42,39,823/-** of Service Tax on account of retrospective exemptions granted to the Service Provided to the Government Department and local Authorities as provided in the Section 102 Finance Act, 1994 as amended vide Section 159 of the Finance Act, 2016. The Refund claim was claimed under Notification No. 09/2016-ST. The claim pertains to Refund of Service Tax under Section 102 of the Finance Act, 1994 (as enacted vide Section 159 of the Finance Act, 2016). On scrutiny of the refund claim by the proper officer, it was found that the appellant was required to submit following documents/ information and they have not submitted the same.
 - i. The copies of relevant contract of relevant contracts/ agreements with terms & conditions duly stamp duty paid, since the refund is to be granted only in respect of contracts entered prior to 01.03.2015 which is mandatory requirement.
 - ii. Evidence of Service Tax payment in respect of Service provided to the Government organization for which refund claim filed.
 - iii. Detailed calculation sheet detailing contract-wise / Bill wise payments received and service tax thereon payable. The appellant has not submitted any details regarding their total gross income and actual service tax payable thereon and further they have not specified gross income on which they had made the excess payment of service tax then of actual required to be made and merely on submission of Service Tax payment Challans, the claim has been filed. The appellant has not submitted any evidence / calculation sheet to that effect that the refund claimed is part of the Service Tax returns filed by them.
 - iv. Nothing is forthcoming from the records, whether the appellant has reversed CENVAT credit amount towards the services so exempted retrospectively.
 - v. The appellant has not mentioned specific service category under which they have provided service to the Government and now claimed as Refund.
 - vi. Self-certified documents.



- 3. The above observation culminated into issuance of **Show Cause Notice No. V.44(18) 62** /Refund/2016-17 dated 22.12.2016 for rejection of refund claim. The said show cause notices was adjudicated by the proper adjudicating authority vide the impugned order, under which the Refund claim of Service Tax, amounting to Rs. 42,39,823/-was rejected.
- 4. Being aggrieved by the impugned order, the appellant filed the present appeals, *interalia*, on the following grounds:

As per submission made with appeal memorandum filed on 13.04.2017

- 4.1 Appellant submitted that their firm is engaged in providing construction work on contract basis and the firm is Approved Civil Contractor in various Government Organization like Military Engineer Service, Bharat Sanchar Nigam Limited etc. During the Financial Year 2015-16, their firm has carried out construction contract & sub contract of Military Engineers Service only.
- 4.2 Appellant submitted that there was no Service Tax liability on Construction Services provided to Government contract upto 28/02/2015. However in Finance Act, 2015 and Vide Notification No. 06 of 2015, Hon'able Finance Minister withdraws the exemption in respect of services provided to the government, a local authority or a government authority, by way of construction, erection, commissioning, installation, completion, fitting out, repair, maintenance, renovation or alteration.
- 4.3 Appellant submit that they have paid Service Tax in Financial Year 2015-16 on construction service provided to Military Engineers Service. They referred the Section 102 of the Finance Act, 1994. In context to Section 102 of Finance Act, 2016, they have filled refund application with lower adjudicating authority vide application dated 07/11/2016 which was rejected.
- 4.4 Appellant submitted that they have submitted the copy of Extract of IAFW 2249, Condition 2-A & 3 of IAFW 2249 (General Condition of Contract) apply to all the contractors. As per these conditions they are not in position to provide classified documents without prior approval of Engineer-in-charge of Military Engineering Service.

However lower adjudicating authority has not considered Copy of Form – R which was supported by thier service tax Bill in which they have not charged any amount of service tax from MES, the Running Bill which was duly signed by Military Engineering Service authority mentioning contract number and the running bill also specify the work done by their firm and that for government organization which was not meant for any business or commercial use, and the calculation sheet in which they calculate the amount received towards the

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running bill and service tax calculated and paid on total amount. The Running bills of contract duly signed by Military Engineering Service authority clearly indicate that the contract with government authority. Appellant stated that they have also submitted tender acceptance letter (tender accepted by Military Engineering Service authority) which again clearly indicate that the contract with government authority. Tender acceptance letter was duly dated and signed by Military Engineering Authority, they have claimed for Service tax refund only for that contract which was entered prior to 01/03/2015. Appellant submit that they are not in position to provide agreement due to secrecy clause. In addition of all above, they also requested concerned Military Engineering Service authority to provide agreement / contract document to submit to service tax department. However concerned Military Engineer Service authority replied that they also asked their higher authority and reply will be followed.

- 4.5 Appellant further, submitted that they have provided calculation sheet, it was clear that they did not claimed any abatement in respect of Service Tax but they have taken valuation as per Determination of Valuation Rule 2A. They have also taken the same Valuation for filling of two half yearly return for F.Y. 2015-16. Two ST-3 for both the half year of F.Y. 2015-16 also copy provided to lower adjudicating authority with Refund Application dated 07/11/2016. From this calculation sheet, appellant submitted that they also provided quarter wise and bill wise reconciliation of Service Tax calculation with respect of Service Tax Return ST-3 filled. In that reconciliation also specifically mentioned the amount of deduction as per Valuation Rule 2A and has not taken any abatement. Appellant submitted that lower adjudicating authority has not taken into consideration the bills in which no service tax charged separately and then also they have paid the service tax out of our pocket.
- 4.6 Appellant refer the definition of works Contract Service in terms of section 65(105)(zzzza). Further submitted that their service of work Contract falls under section 102(1)(a) a civil or any other original work meant predominantly for use other than for commerce, industry or any other business or profession.
- 4.7 Appellant submitted that they have paid Service Tax towards the services provided to the government during the period 01/04/2015 to 31/12/2015 in respect of contract entered prior to 01/03/2015 and paid Service Tax with Interest whenever applicable.
- 4.8 Appellant has submitted in Half Yearly return ST-3 for April 2015 & September 2015, they have claimed exempt of service in respect of augmentation of water supply, also mentioned the same in Service Tax return ST 3 Part A Sl. No. 11.2 with Notification Number and Serial Number. As per Notification No. 25/2012-ST Sl. No. 25:

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"Services provided to Government, a local authority or a government authority by way of – (a) Water Supply, public health, sanitation conservancy solid waste management or slum improvement and up-gradation or," which was exempted from Service Tax. Further submitted that during the refund proceed, in show cause notice or in personal hearing lower adjudicating authority did not ask to provide the evidence for this exemption. If it was asked they would have provided the documents.

- 4.9 Appellant has submitted that , as far as SSP exemption for the aggregate value of taxable service charges in first consecutive invoices during the Financial year is concerned, they submitted that as per their submission they take the SSP exemption in 2nd Bill of the F.Y. 2015-16 as first bill is of Rs.123425/- only. This will not make any difference in taxability of service tax and refund claimed.
- 4.10 Appellant has submitted that they have not taken any CENVAT credit in F.Y. 2015-16 and the same can be shown in ST-3 of F.Y. 2015-16. Therefore they are not required to follow the mandatory provision of Rule 6 of the Cenvat Credit Rules, 2004 for appropriately reversing the CENVAT credit.
- 4.11 Appellant has submitted that, as the special provision granting exemption retrospectively from 01/04/2015 means, appellant has *no liability to pay Service Tax* in certain cases as mentioned in Section 102 of Finance Act, 1994. When there was no tax liability there was no liability of interest also. Hence, interest paid on service tax which was not their liability and exempted retrospectively was equal to payment service tax and eligible for refund.
- 4.12 Appellant has submitted that as regards an amount of Rs.22,19,789/- is outstanding in balance sheet under the head "Loans & Advances Service Tax Receivable' was observed by adjudicating authority from Audited Report for the F.Y. 2015-16 which clearly indicate that the Service Tax was not charged to any other person and stand as receivable. Appellant submitted that Service Tax Receivable account which clear that the Service Tax Receivable from Department. So there was no question of liability passed on to the customers or expensed out. Further submitted that they provide all bills and Running bills duly signed by Military Engineering Service authority with Form R. In bills they were not charged any Service Tax with bill. In calculation sheet provided, they calculate service tax on Gross amount received from Military Engineering Service and paid the same. By this it was very clear that they did not charged Service Tax from customers and also not expensed out the same.
- 4.13 Appellant has submitted that they have filed affidavit dated 05/11/2016 in respect of three contracts involving Service Tax of Rs.19,84,199/- wherein appellant affirmed that Service Tax deposited by them for Rs.19,84,199/- was reimbursed to them by Military Engineering Service department, but adjudicating authority by citing the case Page 6 of 12

laws noted that "the claimant has requested the refund so that they can reimburse the same to the customer, which can be equated with issuance of credit notes" but failed to mention that this observation was only for amount of Rs.19,84,199/-., adjudicating authority made observation and given finding regarding refund claim of Rs.19,84,199/- and did not mentioned about the balance refund claim of Rs.22,49,789/- for which all the necessary document provided, on the basis of which it was clear that we have not passed on the burden of Service Tax to another and put in their Balance Sheet under the head Loans & Advances.

As per additional submission filed on 23.01.2018 during the course of personal hearing.

- Appellant has submitted that they have submitted Tender Acceptance Letter from MES, which was acceptance of Work with Date of Tender, Nature of Work and Name of Party giving tender and accepting tender and also produced Running bills which was passes by MES and on the basis of which contract payment release by Account Department of MES. However, lower adjudicating authority mentioned that the agreement was only crucial document as per Finance act section 102, However said section nowhere speak about the necessity to produce agreement only for claiming refund, but if agreement was not available as mentioned in the Appeal filed for the reason, than other documents which were provided as per section 102, but the same have not been considered by lower adjudicating authority.
- 4.15 Appellant has submitted that in respect of proper quantification of refund amount claimed, they have provided chart, enclosed with the submission along with the following columns:
 - 1) Invoice Number,
 - 2) RAR number,
 - 3) Invoice Date,
 - 4) Name of Contract and Contract number,
 - 5) Gross Bill Amount,
 - 6) Exempted service, if any,
 - 7) Deduction as per Valuation Rule 2A,
 - 8) Net Taxable Value,
 - 9) Service Tax Amount,
 - Interest Amounts,
 - 11) Total Service Tax Paid,
 - 12) Actual Amount Payable,
 - 13) Extra / Excess
 - 14) Paid & Claimed as Refund,
 - 15) Reason in Brief for Exempt / Tax Payable / Refund

Appellant submitted that they have not claimed abatement. Appellant submitted that have submitted form 'R' with Invoice, RAR, Service Tax Calculation and Challan of Service Tax paid as per calculation, confirming in respect of service charged and service tax paid thereon. Appellant further submitted that they have just received Tender Acceptance letter and RAR from MES authority, both these documents issued by MES authority i.e. Government authority. They also submitted that they have attached reconciliation of 26AS with Bank Statement, in 26AS showing name of Government authority who paid to them after deducting TDS and Bank statement matches that amount with their Bill.

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- 4.16 Appellant has submitted that as definition of Works contract service includes the nature of service which was there in section 102 of the finance act. Deputy commission failed to see the nature of service and not any specific name / category of service.
- 4.17 Appellant has submitted that Deputy Commissioner did not ask to provide the evidences for exemption during the refund proceedings or in personal hearing. Appellant submitted that they have running bills for all these water augmentation contract which clear that this was exempted under service tax vide Notification No. 25/2012-ST dated 25/06/2012 vide Sr. No. 25. RAR and their Invoice for these service are submitted with the submission.
- 4.18 Appellant has submitted that Small Service Provider exemption of Rs.10,00,000/- as provided in Notification No. 33/2012-ST should be calculated in First Consecutive Invoices for which service tax apply, however in calculation provided by them, they by mistake take the exemption from 2nd bill, however in revised calculation the same is taken in 1st bill and there was no impact on service tax. Original and revised chart submitted.
- Appellant has submitted that they have paid interest on delay payment of service after due date of payment. However the service tax liability was cease to exist due to restoration of exemption and therefore no interest liability exist and the refund of the same should be granted
- 4.20 Appellant has submitted that as regard the amount of Rs.22,49,789/-, they have submitted certificate given by MES authority, wherein they declared that no refund of Service Tax was made for following contract for which appellant claim refund amount of Rs.22,49,789/-

Sr. No.	Contract No.
1	GE(AF)/J/75 of 2014-15
2	CWE(AF) BHUJ/Jam/95 of 2014-15
3	CWE(AF)Bhuj_Jmr 43 of 2014-15
4	CWE(AF) BHUJ/Jam/17 of 2015-16
5	CWE(AF) BHUJ/Jam/12 of 2015-16
6	CWE(AF) BHUJ/Jam/26 of 2015-16
7	GE (AF) J-232 of 2012-13
8	GE (AF) Jmr 152 of 2013-14
9	GE (AF) Jmr 153 of 2013-14
10	CWE(AF) BHUJ/Jam/25 of 2015-16
11	CE(Navy) Mumbai 47 of 2013-14
12	GE(I)(N)Porbandar 64 of 2014-15
13	CE (Navy) Mumbai - 63 of 2012-13



Further appellant has submitted that Rs.19,84,199/- was refunded by MES before the restoration of exemption, as the contract terms specifically exempt the service from Service Tax at the time of passing the tender and will liable for any Service tax liability after acceptance of tender. However when Service Tax Exemption restored by Government by Finance Act, 2016, MES department issued demand notice asking to deposit the amount Rs.19,84,199/- granting six month's time to deposit the amount with MES otherwise they will deduct the amount in their other contract's bill pending with MES. They also gave affidavit to lower adjudicating authority either to pay refund amount of Rs.19,84,499/- directly to MES or grant refund to them, so as to return to the MES as demanded and again requested to directly pay the said amount to MES Department. Appellant submitted that it would not attract unjust enrichment.

- 4.21 Appellant has submitted a copy of refund order issued by Assistance Commissioner of Service Tax Division-I Ahmedabad in the case of M/s. Vijay Construction Company, Ahmedabad, and stated that the same is having identical issue.
- 5. The Central Board of Excise and Customs vide Notification No: 26/2017-Cx(NT) dated 17.10.2017 read with Order No: 05/2017-Service Tax dated 16.11.2017, has appointed undersigned as Appellate Authority under Section 35 of the Central Excise Act, 1944 or Section 85 of the Finance Act, 1994, as the case may be, for the purpose of passing orders in this appeal.

Personal hearing:

Personal hearing in the matter was granted on 23.01.2018 which was attended by Shri Umesh Ravani, Chartered Accountant, on behalf of the appellant. He reiterated the submission made with the appeal and filed additional submission on 23.01.2018.

FINDINGS:

I have carefully gone through the facts of the case, the impugned order and the submissions of the appellant in the memorandum of appeals and additional submission. I find that since the present appeal is against rejection of refund therefore there is no need for compliance to provisions of Section 35F(i) of Central Excise Act, 1944 made applicable in Service Tax matters vide Section 83 of the Finance Act, 1994. The limited issue to be decided in the present appeal is whether the appellant is entitled to the refund of Service Tax of Rs. 42,39,823/- claimed to have been paid towards the Service tax liabilities during the period from 01.04.2015 to 29.02.2016 in respect of Service provided to Government Department and local parties as provided in the Section 102 Finance Act, 1994 as amended vide Section 159 of the Finance Act, 2016.

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- 7. I find that refund has been rejected by the Lower Adjudicating Authority vide his impugned order on the grounds, *inter alia*, as detailed under Para 2 above.
- 8. I find that, appellant has submitted various documents alongwith their written submission during the course of personal hearing (viz. Original chart showing refund amount claim, revised chart showing refund amount claim, 26-AS and reconciliation of 26-AS with Bank Statements, RA Invoices, Certificate issued by MES Authority, Copy of Affidavit, Copy of Refund Order passed by AC, Service Tax Divn-I, Ahmedabad, Bank Statements etc.) in support to his contentions.
- 9. On going through Para number 12 of the impugned order, it is noticed that the lower adjudicating authority has stated that the refund claim was filed by the appellant on 07-11-2016 and also held that the refund claim is within the time limit as specified under Section 102 of the Finance Act, 1994. Whereas, on going through the various documents submitted by the Appellant alongwith written submission, I noticed that the Appellant has submitted the various copies of respective documents. Further, on going through the impugned order dated 10-02-2017 passed by the lower adjudicating authority, I noticed that the lower adjudicating authority at Para number 4 of the impugned order has directly demonstrated the discrepancies observed by them, which has also been mentioned at point (i) to (vi) below Para 2 above. I find that at Para 20 of the impugned order, the lower adjudicating authority concluded as under:-

"the claim suffers from several deficiencies, errors and omissions and also lacks of crucial information and documents especially contract agreements required for deciding eligibility of the refund claim. It is the duty of revenue officer to seek, verify and to be satisfied that all relevant documents are proper and fulfills all the required aspects before sanction of any refund claim. In absence of the above stated documents, it is not possible for this office to verify and sanction the refund claim. The claimant has failed to furnish necessary documents and information as discussed supra..."

Thus, it is a fact that the Appellant failed to produce the relevant documents required by the lower adjudicating authority during the process of the refund claim. Now, alongwith Appeal and written submissions, the Appellant has submitted various documents, which ought to have submitted by them before the lower adjudicating authority during the process of the Adjudication which they failed to do so. With regard to the plea of the Appellant that the lower adjudicating authority did not ask them to provide the evidences for exemption during the refund proceedings or in personal hearing, In this regard, I am of the opinion that the it is required for the Appellant that if they availed the exemption, they have to provide all the respective evidences based on which they availed exemption. The onus is on the Appellant to prove that they have correctly availed the exemption. With regard to discrepancies on



the basis of which, the refund claims were rejected by the lower adjudicating authority vide impugned order, the appellant has submitted the various documents at the time of filing appeal as also mentioned in their grounds of appeals. The documents submitted by the appellant are voluminous which require proper scrutiny. The Appellate Authority is not a in position to verify all the invoices, work-sheet, reversal of Cenvat Credit, eligibility of refund claim on the basis of available impugned order. Hence, I am left with no option but to remand the order to the lower adjudicating authority, who shall verify the refund claim afresh. Thus, I am of the view that it will be proper to remand the case back to the lower adjudicating authority for scrutiny of the documents and passing of speaking and reasoned order. Further, I also noticed that with regard to the issue of Service Tax of Rs.19,84,199/-, the appellant filed an affidavit dated 05/11/2016 wherein appellant affirmed that Service Tax deposited by them has been reimbursed to them by MES, which was now claimed back by MES Department and they have been instructed to file refund claim. In this regard, I find that the Appellant is approved Civil Contractor in various Government Organisations, it is not understood under which circumstance and for what purpose, the Appellant has produced an Affidavit dated 05/11/2016. The appellant should have produced the copies of the respective ledgers, certificates issued by the Chartered Accountant, correspondence made by MES Department regarding reimbursement of Service Tax, which claimed back by MES Department. Thus, in absence of concrete documentary evidences, by filing of mere an Affidavit, it could not be established that the Appellant had deposited Service Tax, which was reimbursed to them by MES and MES Department has now claimed back from the Appellant. The Appellant ought to have produced the copies of ledger accounts of MES Department to substantiate their plea.

- 10. The Commissioner (Appeals) has power to remand as has been decided by the Hon'ble CESTAT in the case of CCE, Meerut Vs. Singh Alloys (P) Ltd. reported as 2012(284) ELT 97 (Tri-Del). I also rely upon decision of the Hon'ble Tribunal in the case of CCE, Meerut-II Vs. Honda Seil Power Products Ltd. reported in 2013 (287) ELT 353 (Tri-Del) wherein the similar views have been expressed in respect of inherent power of Commissioner (Appeals) to remand a case under the provisions of Section 35A of the Act. The Hon'ble Gujarat High Court in Tax Appeal No. 276 of 2014 in respect of Associated Hotels Ltd. has also held that even after the amendment in Section 35A (3) of the Central Excise Act, 1944 after 11.05.2011, the Commissioner (Appeals) would retain the power to remand.
- 11. In view of above, I am of the opinion that this is fit case to allow the appeal by way of remand to the lower adjudicating authority to decide the matter afresh after scrutinizing all the relevant documents relating to the refund claim and after giving fair and reasonable opportunities to the appellant. Since, the documentary evidences submitted by the appellant to this Appellate Authority might or might not have been placed before the lower adjudicating authority and thereby the lower adjudicating Page 11 of 12



authority may have not appreciated the same. Therefore, the appellant is also hereby directed to submit all the copies of relevant documents, which they wish to rely in the matter to the lower adjudicating authority, within 30 days of the receipt of this Order, which they had submitted to this appellate authority by way of Appeal Memorandum and written submissions. I also noticed that despite of bulky documents produced by the appellant, still, they have not submitted any copy of the contracts entered into with the respective Government service recipient, which is a prime requirement of the lower adjudicating authority as held at Para 20 of the impugned order. In this regard, I direct the Appellant to produce the copies of the contracts and other required documents before lower adjudicating authority for the period under reference within stipulated time of 30 days.

- 12. The lower adjudicating authority is directed to call for all relevant information and documents required for deciding the eligibility of refund claim from the Appellant, if not submitted by the appellant, within prescribed time limit. The lower adjudicating authority is also directed to decide the case afresh on merits and pass speaking and reasoned orders on the documents and submissions of the appellant, by following principles of natural justice. The impugned order rejecting refund is set aside and appeal filed by the appellant is allowed by way of remand.
- १२.१ अपीलकर्ताओ द्वारा दर्ज की गई अपील का निपटारा उपरोक्त तरीके से किया जाता है।
- 12.1 The appeal filed by the appellant stand disposed off in above terms.



(चंद्रकान्त वलवी) आयुक्त

By Speed Post

To,

M/s Shri Ram Laxman Sthapatya Co.,

M.G.Road, Tin Batti Chowk,

Dwarka,-361335

To.

M/s श्री राम लक्ष्मण स्थापत्य कंपनी, एम जी रोड, तीन बती चोक,

दवारका - 361335

Copy to:

- 1. The Chief Commissioner, GST & Central Excise, Ahmedabad Zone, Ahmedabad.
- 2. The Commissioner, GST & Central Excise, Rajkot Commissionerate, Rajkot.
- 3. The Additional Commissioner, GST & C.Ex, Rajkot Commissionerate, Rajkot.
- 4. The Deputy Commissioner, GST & Central Excise Division, Jamnagar-I / II.

