



आयुक्त (आपील) का कार्यालय, केन्द्रीय करों एवं सेवा कर और उत्पाद शुल्क:
 THE COMMISSIONER (APPEALS), CENTRAL GST & EXCISE.



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परिचय संख्या का प्रारंभिक संख्या :

क	आपिल / फाइल संख्या / Appeal / File No. एच.एस.एम. 008/2018	कल अद्यक्ष सं / D.O. No. 03 & 02/2017	दिनांक / Date 03.03.2017
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ख आपिल आदेश संख्या (Order In Appeal No.)

KCH-EXCUS-000-APP-007-TO-008-2018-19

आदेश का दिनांक / Date of Order	17.04.2018	आपिल करने का तिथि / Date of Appeal	20.04.2018
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Done by Shri. Sunil Kumar Singh, Commissioner, CGST & Central Excise,
 Gandhinagar.

आपिल करने वाले आवेदनकर्ता का (अपिल) दिनांक 20/04/2018 के साथ संशोधित अपील पत्र, 20/04/2018 दिनांक 03.03.2018 का अनुसंधान न. श्री सुनील कुमार सिंह, आयुक्त, केन्द्रीय करों एवं सेवा कर और उत्पाद शुल्क, गांधीनगर, को भी किंग ऑफिशियल पत्रों की संख्या, केन्द्रीय उत्पाद शुल्क अधिनियम, 1994 की धारा 88 के अंतर्गत की गई है। अपील के अद्यक्ष संख्या 03/02/2017 के अंतर्गत आपिल आदेश संख्या 008/2018 के अंतर्गत किया गया है।

In pursuance of orders mentioned in 20/2017 G.D.No.19/17 dated 17.04.2017 read with Section 88 of the Central Excise Act, 1944, Shri Sunil Kumar Singh, Commissioner, CGST & Central Excise, Gandhinagar, has been authorized as competent authority for the purpose of passing orders in respect of appeals filed under Section 80 of Central Excise Act, 1944 and Section 88 of the Finance Act, 1994.

ग अगर आयुक्त अनुमत आयुक्त उपायुक्त उपायुक्त, केन्द्रीय करों एवं सेवा कर और उत्पाद शुल्क, गांधीनगर, राजस्थान, केन्द्रीय करों एवं सेवा कर अधिनियम, 1994 के अंतर्गत जारी हुए अपील के अंतर्गत :
 हेतुवश यह कि सभी उल्लिखित अपील अद्यक्ष संख्या 03/02/2017 के अंतर्गत आया, जो अतिरिक्त आयुक्त, केन्द्रीय उत्पाद शुल्क, गांधीनगर, राजस्थान, केन्द्रीय उत्पाद शुल्क अधिनियम, 1994 की धारा 88 के अंतर्गत आया।

घ आयुक्त एवं प्रतिवादी का नाम एवं पता / Name of Applicant / The Appellant & Respondent :-
 M/S Bharat Petroleum Corporation Ltd., Khasihat, Khasi, Muzib-370-220

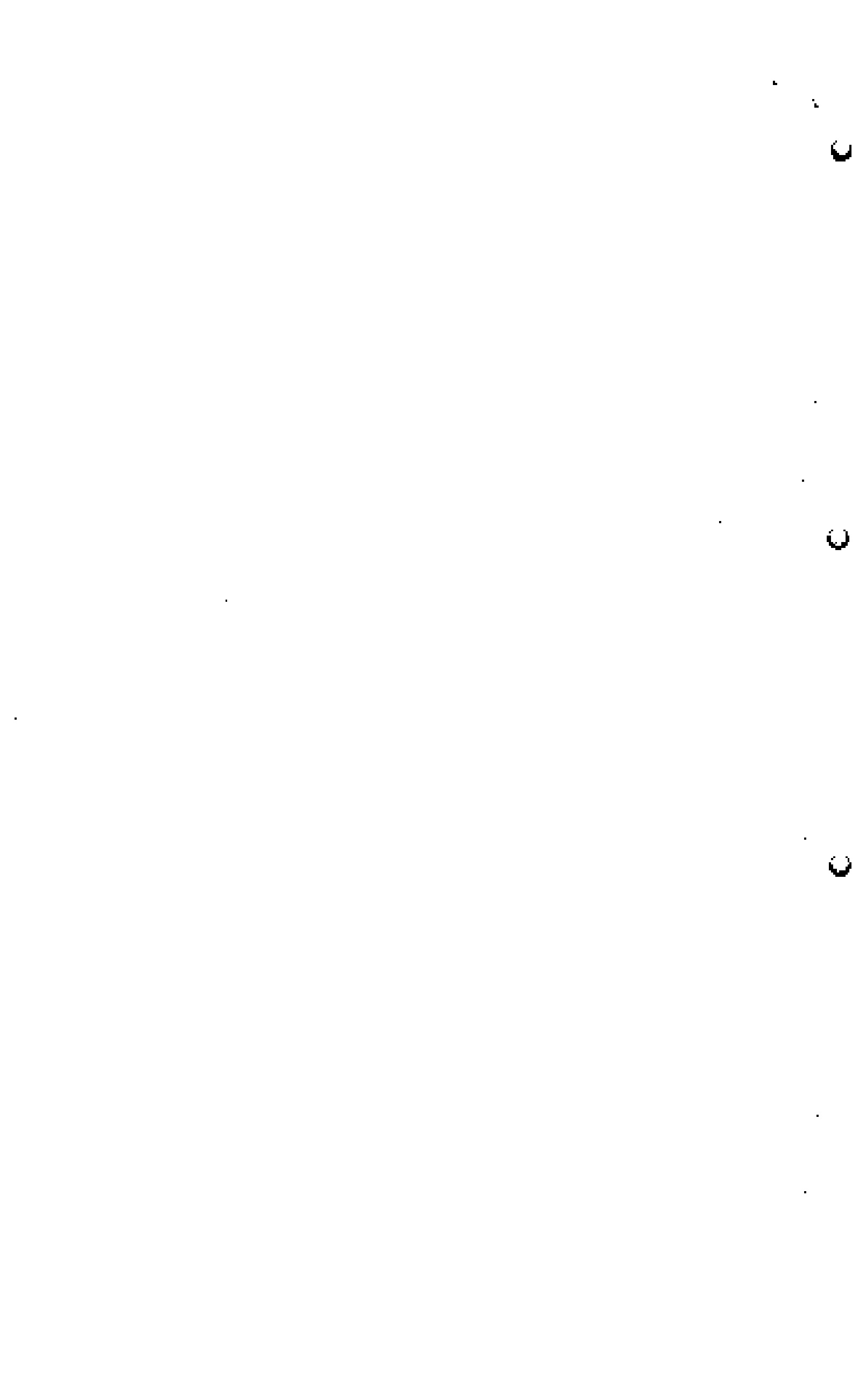
इस अपील/आपिल से संबंधित कोई अपील निम्नलिखित तरीके से आयुक्त या अधिकारी द्वारा किया गया है :
 An appeal against the Order in Appeal No. 008/2018 was filed against the Order in Appeal No. 007/2018.

100 श्रीम. सुनील कुमार सिंह, आयुक्त, केन्द्रीय करों एवं सेवा कर और उत्पाद शुल्क, गांधीनगर, राजस्थान, केन्द्रीय उत्पाद शुल्क अधिनियम, 1994 की धारा 88 के अंतर्गत आया, जो अतिरिक्त आयुक्त, केन्द्रीय उत्पाद शुल्क, गांधीनगर, राजस्थान, केन्द्रीय उत्पाद शुल्क अधिनियम, 1994 की धारा 88 के अंतर्गत आया।
 Appeal in Customs, Order to Service Tax Appellate Tribunal under Section 80 of the Finance Act, 1994 on appeal No. 008/2018.

101 श्रीम. सुनील कुमार सिंह, आयुक्त, केन्द्रीय करों एवं सेवा कर और उत्पाद शुल्क, गांधीनगर, राजस्थान, केन्द्रीय उत्पाद शुल्क अधिनियम, 1994 की धारा 88 के अंतर्गत आया, जो अतिरिक्त आयुक्त, केन्द्रीय उत्पाद शुल्क, गांधीनगर, राजस्थान, केन्द्रीय उत्पाद शुल्क अधिनियम, 1994 की धारा 88 के अंतर्गत आया।
 The appeal under the Finance Act, 1994 & Section 88 of Finance Act, 1994 is filed against the Order in Appeal No. 007/2018, New Delhi in relation to the appeal No. 008/2018.

102 अपील संख्या 008/2018 के अंतर्गत आया, जो अतिरिक्त आयुक्त, केन्द्रीय उत्पाद शुल्क, गांधीनगर, राजस्थान, केन्द्रीय उत्पाद शुल्क अधिनियम, 1994 की धारा 88 के अंतर्गत आया, जो अतिरिक्त आयुक्त, केन्द्रीय उत्पाद शुल्क, गांधीनगर, राजस्थान, केन्द्रीय उत्पाद शुल्क अधिनियम, 1994 की धारा 88 के अंतर्गत आया।
 Appeal No. 008/2018 was filed against the Order in Appeal No. 007/2018, New Delhi in relation to the appeal No. 008/2018.

To be filed against the Order in Customs, Order to Service Tax Appellate Tribunal under Section 80 of the Finance Act, 1994 & Section 88 of Finance Act, 1994 in relation to the appeal No. 008/2018.



ORDER IN APPEAL

Sl. No.	Name and address of the Respondent	Departmental Appeal No.	CGO No. and date Against which appeal filed
01	M/s Bharat Petroleum Corporation Ltd., Khandohar, Kandla	9/EA2/GDM/2017	02/2017 03.03.2017 dated
02	M/s Bharat Petroleum Corporation Ltd., Khandohar, Kandla	9/EA2/GDM/2017	03/2017 03.03.2017 dated

The subject appeals are filed by Assistant Commissioner, Central Excise Division, Bhadrachal (hereinafter referred to as the appellant or the department) against Order in Original No. 02/2017 and Order in Original No. 03/2017 both dated 03.03.2017 (hereinafter referred to as 'the impugned orders') passed by the Assistant Commissioner, Central Excise Division, Bhadrachal (hereinafter referred to as 'adjudicating authority') in the case of M/s Bharat Petroleum Corporation Ltd., Khandohar, Kandla (hereinafter referred to as the respondent). Since the facts of both appeals are common, the decision is being taken through common proceedings.

2. The facts of the case in brief are that the respondent is registered under Rule 20 of Central Excise Rules, 2002 (hereinafter CLR-02) for receipt and storage of petroleum products viz. Motor Spirit (MS), High Speed Diesel (HSD) and Superior Kerosene Oil (SKO) and subsequent clearance to other Oil Marketing Companies (OMCs) and other customers. The respondent has its own dealers through which they sell their products to end consumers. Apart from this, the respondent is selling the petroleum products to other OMCs namely IOCL and HPCL. The respondent was adopting two different values for the purpose of paying central excise duty i.e. (i) for sale to their dealers and (ii) for sale to other OMCs.

3. The concept of Administered Pricing Mechanism (APM) was dematerialised from 1.4.2002 and the OMCs were free to fix the selling price of products. Accordingly, OMCs entered into an agreement dated 31.03.2002 by which a company producing oil would supply the same to another company having the nearest marketing facility. It was observed that the price at which the product was sold to OMCs was based on Import Parity Price (IPP) and thus the assessable value at which duty was being discharged in case of OMCs was lesser than the assessable value for sale to dealers and other customers. It was further observed that the price agreed upon in terms of the above agreement was not at arm's length and didn't conform to the

transaction value as defined under Section 4(1)(a) of Central Excise Act, 1944 (hereinafter CEA, 1944).

4. During scrutiny of LR-1 filed by respondent under Rule 17 of CEF 02, it was observed that they had wrongly assessed the value and determined the central excise duty by undervaluing the goods cleared to an OXC, at a lower rate than the sale to their own dealers and thereby they had not paid central excise duty on the differential value.

5. Accordingly, following show cause notices were issued to the respondent, proposing recovery of differential central excise duty under Section 11A of the CEA, 1944, on clearance of Motor Spnt during the period from June-2002 to November-2002. The SCN also proposed recovery of Interest under Section 11A.3 and penalty under Section 11A.6 of the CEA, 1944. The said show cause notice was adjudicated by the adjudicating authority vide impugned order wherein he dropped the demand by relying upon the decision of CESTAT in the case of BPCL vs CCE, Visakhapatnam-17005 (187) 151-479 and Board's Instruction No. 05/21/2003-C.E.x.1 (part I) dated 14.07.2007.

S. No.	SCN No.	Period of demand	Demand of C. Ex. duty (Rs.)
1	M. BhujAR Charitra / AEO / SCN No.3069/2004 dated 4.10.2004	June 2002	34,83,438/-
2	10/16 CEF/2002-03 dated 21.07.2003	July-2002 to Nov-2002	41,52,620/-

6. Aggrieved with the impugned orders, the department filed above mentioned appeals on the following grounds:

(i) The adjudicating authority decided the matter relying upon the judgement of Hon'ble Tribunal in the case of BPCL vs CCE, Visakhapatnam-1-2005 (187) 151-479 and in view of Board's instruction vide B. No. 05/21/2003-C.E.x.1 dated 14.07.2007. However, the said circular has been withdrawn by the Board on the basis of decision in the case of M/s BPCL vs CCE, Nasik-2009 (242) LL 358 vide Board's Circular No. 91/02/2010 CX dated 3.2.2010.

(ii) In another case on the same subject in the case of M/s BPCL vs CCE, Nasik-2009 (242) 151-356, the Hon'ble CESTAT has decided the case in favour of department and M/s BPCL has filed the appeal in Hon'ble Supreme Court which is still pending. Accordingly, the field formation was directed to consider all the pending show cause notices on the issue to the call book

pending a final verdict from the Supreme Court. Therefore, the order passed by adjudicating authority does not appear to be legal and proper and required to be set aside.

7. The respondent filed cross-objections dated 08.02.2016 against both the department appeals, wherein they have contended that:

- (i) The department appeal on issue involved has been dismissed the Hon'ble Supreme Court twice and the issue is no more res integra. First time on 03.01.2006- the department appeal against CLB/41 Bangalore decision in the case of HPC vs CCE, Visakhapatnam-1 reported at 2005 (187) E.L.T. 479 has been dismissed by Hon'ble Supreme Court as reported at 2005 (196) E.L.T.472 (SC).
- (ii) Second time on 13.12.2010 the department appeal against CESTAT, Bangalore decision in case of CCE, Cochin vs Kochi Refinery Ltd. 2011 TIL-276-CESTAT Bangalore has been dismissed by Hon'ble Supreme Court as reported at 2015 (320) E.L.T. 433 (S.C.).
- (iii) Hence, adjudicating authority by relying on HPC case {2005 (187) E.L.T. 479} has correctly and properly passed the OIO No. 02/2017 and 23/2017 both dated 09.03.2017 as the decision of Hon'ble Supreme Court is binding on the lower adjudicating authorities.
- (iv) The decision of CESTAT, Mumbai in BPCL vs CCL, Nasik as reported in 2009 (242) E.L.T. 156 (Tri-Mumbai) clearly dissented by CESTAT's while deciding following cases in favour of assessee after considering Hon'ble Supreme Court decision.
 - (a) IOCL vs CCL GDA -2009 (215) LLT 702 (Tri-Mumbai)
 - (b) CCL Cochin vs Kochi Refinery Ltd.-2011 TIL-276 CESTAT-Bangalore. Department appeal against this decision has been dismissed by Hon'ble Supreme Court-2015 (320) E.L.T-433 (SC)
 - (c) IOCL vs CCE, Allahabad-2014 (300) E.L.T 535 (Tri-Del)
 - (d) CCE, Mumbai-IV vs IOCL-2014 (308) LLT 502 (Tri-Mumbai)
- (v) Further, in a recent decision, CESTAT, South Zonal Bench, Chennai, in the case of BPCL vs CCE, Coimbatore as reported at 2016 (292) E.L.T. 602 (Tri-Chennai) while allowing the appeal of the assessee has held that Revenue contending that price charged from normal buyers to be taken for valuation since goods cleared at lower price to marketing companies which were related to appellant-no evidence that marketing companies are appellant

related to each other and mutually interest to make profit in absence of any evidence of goods. Section 4(1)(b) of CEA, 1944 not applicable

(vi) The Judicial Authorities are entrusted with the responsibility of interpretation of law and resolve the dispute between parties which means that they need to act within the four corners of law. In this regard, it is to be appreciated that Hon'ble Supreme Court and various other Hon'ble JUDGES have clearly established that in case of sale to OMCs, the transaction value adopted by the respondent is correct value on which duty needs to be discharged and therefore, the position of law is very clear. In view of this, appeal filed by the Department is liable to be rejected.

(vii) They would like to draw attention to CESTC instruction vide F. No. 399/Misc/67/2014 to dated 18.12.2015 wherein CESTC has directed for withdrawal of cases when Supreme Court decision is available on the identical matter.

(viii) It is settled principle of law that in cases where the original demand is not sustainable, interest cannot be levied. In view of the above said submissions, it is clear that they are not liable to pay any duty hence the question of recovering interest under section 11AB of the CEA, 1944 does not arise at all. Further, when the demand of duty is not sustainable, the question of imposing penalty does not arise.

8. Personal hearing in the matter was fixed on 23.03.2017 however, on telephonic request of respondent, the same was rescheduled on 26.03.2018 and on their further request, the same was postponed and held on 27.03.2018 which was attended by Shri V. Radhikant, General Manager Finance (Taxation). Shri Radhikant appeared and withdrew the cross objection filed by them against both the department appeals. Further, he has put forth a written submission in respect of both department appeals. In the written submission, Shri Radhikant has reiterated the submission made by them in their cross-objection filed against abovementioned department's appeals.

9. I have carefully gone through the impugned orders passed by adjudicating authority, the submission made by the applicant department in the appeal memorandum, the cross-objection filed by the respondent against the department's appeals as well as by the representative of respondent at the time of personal hearing. I find that the disputed issue to be decided is -

Whether the respondent assessee had undervalued the goods cleared to other Oil Marketing Companies, at a lower rate than the sale to their own

dealers, and thereby evade normal excise duty, mentioned above, on the differential value on clearances of Motor Spirit, during the period from June 2002 to November, 2002."

10. It is observed that the draw cause notices alleged that the price at which the product was sold to OMCs was based on Import Parity Price (IPP) and thus the assessable value on which duty was being discharged in case of OMCs was lesser than the assessable value for sale to dealers and other customers. The price agreed upon in terms of the above agreement was not at an arm's length and could confirm to the transaction value as defined under Section 4(1)(a) of CEA, 1944.

10.1 It is observed that Import Parity Price (IPP) represents the price that importers would pay in case of actual import of product at the respective Indian ports and includes the elements of Free on Board (FOB) price + Ocean Freight + Insurance + Custom Duties + Port Dues, etc. In other words, the IPP is worked out of product for the product worked out from the daily FOB price quotes of the respective product in the international market. Hence, the adjudicating authority has correctly held that the prices in the international market are by no means controlled by the respondent and other OMCs and the same can be considered as an arm's length transaction.

10.2 Further, it is observed that Section 4(1)(a) of CEA, 1944 for valuation of excisable goods for purpose of charging of duty of excise states that:

"Section 4: (1) Where under this Act, the duty of excise is chargeable on any excisable goods with reference to their value, then, on such removal of the goods, such value shall -

(a) in a case where the goods are sold by the assessee, for delivery at the time and place of the removal, the assessee and the buyer of the goods are not related and the price is the sole consideration for the sale, be the transaction value."

10.2.1 From the definition of Transaction Value given under Section 4 above, it is clear that for any sale it must have following important characteristics:

- (i) The assessee and buyer must not be related to each other
- (ii) The sale price must be the sole consideration for the sale.

10.2.2 It is further observed that a person would be treated as 'related' if he is covered by any of the requirements referred under Section 4 (3)(a) to (iii) of CEA, 1944. The said said section is reproduced below:

"Section 4 (3)(b): persons shall be deemed to be 'related' if -

- (i) they are inter-connected under 'linking';
- (ii) they are relatives;
- (iii) amongst them the buyer is a relative and a distributor of the assessee, or a sub-distributor of such distributor; or
- (iv) they are so associated that they have interest, directly or indirectly, in the business of each other."

In the case of inter-connected undertaking, if the relationship as defined in the clause (ii), (iii) or (iv) of sub-section (3) of Section 4 of CEA, 1944 does not exist and the buyer is also not a holding company or a subsidiary company; then the assessee & buyer will not be considered related. In such situation, 'Transaction Value' will form the basis of valuation subject to satisfaction of conditions i.e. price is for delivery at the time and place of removal and the price is the total consideration for the sale.

10.3 In the instant case, it is observed that although OMCs are inter-connected under 'linking', they are not related persons as there is no mutuality of interest in the business of each other as mentioned under Section 4(3)(b) of CEA, 1944. As submitted by the respondent, it is clear that the MOU entered between the OMCs was basically an arrangement of exchange of petroleum products so as to make available to an OMC, i.e. the contract of sale, the Import Parity Price (IPP) actually paid or payable, for the sales covered by Section 4(1)(a) of the CEA, 1944, constitutes the real 'transaction value' for charging central excise duty on sales to involving OMCs. Therefore, it is illogically correct to say that just because there were two different assessable values adopted by respondent i.e. one for their own dealers and another for OMCs, the higher price should be adopted for payment of central excise duty. Further, there is finding in the findings of the adjudicating authority that the agreement between OMCs was the result of the directive from the Government of India which results in optimum utilization of the marketing facilities of various OMCs and reduction in the cost of transportation.

10.4 It is further observed that the issue is no more res-litigata in view of the judgement of Hon'ble Supreme Court in the case of Commissioner vs Kachi Refineries Ltd, as reported at 2015 (226) ELT 423 (SC), wherein Hon'ble Supreme Court has dismissed the Civil Appeal No. 20885-20871 of 2010 filed by Commissioner of Central Excise, Cochin against CESTAT's Final Order No. 905-912/2010. The CESTAT, South Zonal Bench, Bangalore in its order by following its earlier decision in case of F&E vs CCE as reported at 2005 (87) ELT 479 (M-Bang.) held that clearances to OMCs based on Import Parity Price to be regarded as assessable value. The CESTAT, Bangalore while passing the order in favour of respondent assessee assigned the Hon'ble CESTAT Mumbai decision passed in the case of F&E vs CCE, Kachi as reported at 2009 (242) ELT 308 (T-Mumbai).

While disagreeing the said decision, the CLB/AT, at para 14 of the decision, has held that:

"14. We would also like to put on record that when the matter of BPL was argued before the coordinate Bench in Mumbai it seems that the decision of dismissal of civil appeals by the Apex Court was not brought to the notice of the Bench. Be that as it may, it is a settled law that once a particular view which has been taken by the Bench and has been affirmed by the Hon'ble Supreme Court, nothing survives in the case for the Revenue to argue unless there are different set of facts. The facts in the case before us and in the case of HPL are identical, and in view of this we said that reliance placed by the Revenue in the decision of the BPL (supra) will not carry weight in our case any further."

"Emphasis Supplied"

11. It is further observed that Hon'ble Tribunal, WZB, Mumbai in the case of CCE Mumbai vs Indian Oil Corporation Ltd-2014 (303) E.L.T. 502 (10-Mumbai), while deciding the same issue, has held that transaction value of Air Turbine Fuel sold to Oil Marketing Companies (OMCs) based on Import Parity Price (IPP) as per Memorandum of Understanding (MOU) accepted as assessable value by adjudicating authority. The Tribunal has further held that reasoning adopted in BPL case-2005 (242) E.L.T. 358 (Tri.) that IPP is an artificially fixed national value is flawed and not acceptable as IPP is actual price at time and place of import and it cannot be influenced by marketing companies in India. The Hon'ble CLB/AT, at para 4.1 of the order, has held that:

"4.1 In particular, we have noted that para 19 of the BPL case order relied upon by the Revenue, it has been held that IPP based price cannot be considered as transaction value as it was an artificially fixed national value. In such an agreement, price was definitely not the sole consideration for sale. It is based on this reasoning, it was held in the BPL case that sale price to OMC cannot be accepted as sole consideration for sale. However, we find that the reasoning adopted is flawed as Import Parity Price is not an artificially fixed price. It is an actual price at the time and place of import which is also place for the sales effected by the Refinery or OMC to another OMC. To say that such a price is an artificially fixed national value is completely contrary to facts. Import price cannot be influenced by the marketing companies situated in India. Therefore, there is a major flaw in the reasoning adopted in the order relied upon by the Revenue. On the contrary, in the orders relied upon by the learned Counsel, it has been clearly held that import price agreed between one OMC and another based on the MOU reached between them can be considered as a transaction value and such a finding was also upheld by the Hon'ble Apex Court in the case of HPL (supra). This order prevails over all other decisions."

"Emphasis Supplied"

12. It is also observed that CBSTAT, South Zonal Bench, Chennai in the case of BPL vs CCE, Coimbatore as reported at 2015 (342) E.L.T. 682 (Tri-Chennai) while allowing the appeal of the assessee, at para 4 and 5 of the order, has held that:

"4. As far as the relationship aspect is concerned, there is nothing on record to establish that the marketing companies whether in any way related to the appellant

satisfying any of the elements of Section 4(3)(a) of the Central Excise Act, 1944. Accordingly, on relating to Section 4(1)(b) of the Central Excise Act, 1944 is not applicable in the present context of the case. The fundamental law relating to valuation is that the viewpoint of the point of sale and a point of time is criteria. There is no material on record by the adjudicating authority to show discriminatory price was charged during the same time period the same point of sale.

5. In absence of any evidence to show that the buyer and seller were mutually interested to make gift of tax cost of Revenue, Undervaluation of clearances is inexcusable. Accordingly, order of the authority below does not sustain. Appeal is hereby allowed.

13. These case laws are squarely applicable to the present case as the facts of a. these cases are same. In view thereof, I find that the respondent had correctly adopted the Import Fairly Price (IFP) for payment of duty and the price charged was the sole consideration for the sale and the sale was on principal to principal basis, the price at which the goods were supplied to other buyers in terms of agreement, is the correct transaction value and Section 4(1)(a) of the Central Excise Act, 1944 is applicable. Therefore, I find that there is no short payment of duty as the 'transaction value' based on which the excise duty was paid by the respondent assessee was in accordance with law. Accordingly, I dismiss both the appeals filed by the department as the same are found to be devoid of merits.

14. Both the appeals filed by the department stand disposed of in above terms.



Sd/-
(Smt. Kuma Singh)
Commissioner (Appeals),
Commissioner,
CGST & Central Excise,
Gandhinagar

By Regd. Post AD

F. No.: V2/8/EA2/GDM/2017

Date: 17.04.2018

V2/9/EA2/GDM/2017

To,

The Commissioner, CGST & Central Excise,
Kutch (Gandhinagar)
(Central Excise Bhavan), Plot No.82, Sector-8,
Opp. Kamilla Maidan, Gandhinagar.

Copy to:

- (1) The Chief Commissioner, CGST & Central Excise, Ahmedabad.
- (2) The Commissioner (Appeals), CGST & Central Excise, Rajkot.
- (3) M/s. Bharat Petroleum Corporation Limited, Kharanohar, Kandla.
- (4) The Assistant Commissioner, CGST & C. Ex., Division (Bhachau).
- (5) The Assistant Commissioner (Systems), CGST, Rajkot.
- (6) The Superintendent, CGST & Central Excise AR-1, Bhachau.
- (7) Appeal No. V2/9/EA2/GDM/2017 in the case of M/s. BPCL, Kutch.
- (8) PA to Commissioner of CGST & Central Excise, Gandhinagar.
- (9) Guard file.