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- चितन अधिनियम, 1994 की पास 88 की उप-धासओं (2) एवं (2A) के अंतर्गन दर्ज की गयी अपील, सेवाकर नियमवाली, 1994, के नियम 9(2) एवं 9(2A) के तहन जिधोरित प्रथत S.T.-7 में की जा सकेगी एवं उसके ताथ आयुक्त, केन्द्रीय उत्पाद शुल्क अधवां आयुक्त (अपील), केन्द्रीय उत्पाद शुल्क (i) दगरा चरित आदेश की प्रतियां संतरन करें (उनजे से एक प्रति प्रमाणित होनी चाहिए) और आयुक्त द्वारा ख़त्यक आयुक्त झयश उपायुक्त, केन्द्रीय उत्पाद शुल्क/ सेताकर, को अपीजीय न्यायाधिकरण को जानेदन दर्ज कामें का निर्देश देने जाने आदेश की पति भी साथ में सलस्त करनी होगी । / The appeal under sub section (2) and (2A) of the section 86 the Finance Act 1994, shall be filed in For ST.7 as prescribed
 - under Rule 9 (2) & 9(2A) of the Service Tax Rules, 1994 and shall be accompanied by a copy of order of Commissioner Central Excise or Commissioner, Central Excise (Appeals) (one of which shall be a certified copy) and copy of the order passed by the Commissioner authorizing the Assistant Commissioner or Deputy Commissioner of Central Excise/ Service Tax to file the appeal before the Appellate Tribunal.
- सीमा शुल्क, केन्द्रीय उत्पाद शुल्क एवं संवाकर अपीलीय पायिकरण (सेस्टेट) के पति अपीली के मामले में केन्द्रीय उत्पाह शुल्क अधिनियम 1964 की धारा 35एक के अलगेत, जो की विल्लीय अधिनियम, 1994 की घारा 83 के अंश्वेत सेवाकर को भी लागू की गई है, इस अदेश के पनि अपीलीय पायिकरण में अपील करते समय उत्पाद शुल्कप्रशेश कर मांग के 10 प्रतिशत (10%), जब मांग एवं जुमोना विवादित है. या जुमोना, जब केवल जुमोना विवादित है. का मुगलान किया जाए बचार्र कि इस घारा के अंग्रेज जमा कि जाने वाली अपेशित देव गणि दम करोड़ साए से अधिक न हो। (ii)
 - केन्द्रीय उत्पाद सुरुक एवं सेवाकर के लंगगेल 'ज्यंग किए मए सुरुक' वे जित्रज शाविल हे प्राय 11 ही के अंतर्गत रकव
 - 65 (11)
 - रोनलेट जमा की भी गई जलत राजि
 - सेनवेट जमा विश्वमासवी के विश्वम 6 के आत्मेल देव रक्ष (10)

बहते यह कि इस प्राय के पावपाल विल्लीय (सं. 2) अधितियम 2014 के अलंभ से पूर्व किसी अधीलीय पाधिकरी के समय विधारपील स्थमन अली गर्व अपील को लागू लही होते।/

For an appeal to be filed before the CESTAT, under Section 35F of the Central Excise Act. 1944 which is also made applicable to Service Tax under Section 83 of the Finance Act. 1994, an appeal against this order shall lie before the Tribunal on payment of 10% of the duty demanded where duty or duty and penalty are in dispute, or penalty, where penalty alone is in dispute, provided the amount of pre-deposit payable would be subject to a ceiling of Rs. 10 Crores.

- Under Central Excise and Service Tax. 'Duty Demanded' shall include
- 88. amount determined under Section 11 D.
- 00 amount of erroneous Cerwal Credit taken
- (10) amount payable under Rule 6 of the Cenvat Credit Rules.

provided further that the provisions of this Section shall not apply to the stay application and appeals pending before any appellate authority prior to the commencement of the Finance (No.2) Act, 2014.

आरत सरकार को पुलरीक्षण आवेदन : (C)

Revision application to Government of India: इ.स. अन्द्रेश की पुनरीक्षण पायिका निरन्तनिक्तित सामलो में, केंद्रीय उत्पाद शुल्क अपिनियम, 1994 की धारा 35EE के प्रथम परंतुक के अंतर्गत अवर सपित, मारत सरेकार, पुनरीक्षण अर्थदन ईकाई, जिल संभावय, राजस्व विमास, पीक्षी सजित, जीवन दीप मवन, संसद सार्ग, नई विल्ली-110001, को किया जाना पाहिए। /

A revision application lies to the Under Secretary, to the Government of India, Revision Application Unit, Ministry of Finance, Department of Revenue, 4th Floor, Jeevan Deep Building, Parlament Street, New Dethi-110001, under Section 35EE of the CEA 1944 in respect of the following case, governed by first proviso to sub-section (1) of Section-35 ibid

- वरि माल के किसी नुकसान के सामले में, जहां नुकसान किसी माल को किसी कारखाने से भंडार तुह के पारसमन के दौरान या किसी अन्य कारखाने या फिर किसी एक भंडार मुंह में दूसरे अंडार सुह पार्शमान के दौरान. या किसी अंडार सुह में या भंडारण में माल के प्रसन्करण के दौरान, किसी कारखाने या किसी भंडार सुह में माल के नुकसान के मामले में।! In case of any loss of goods, where the loss occurs in transit from a factory to a warehouse or to another factory or from one - (11 warehouse to another during the course of processing of the goods in a warehouse or in storage whether in a factory or in a warehouse
- मारत के बाहर किसी राष्ट्र या होत्र को सियोल कर रहे माल के जिनिमोण में प्रयुक्त करवे माल पर भरी नई केन्द्रीय उत्पाद कुल्क के छुट (रिबेट) के मामले में, जो भारत के बहर किसी राष्ट्र या होत्र को सियोल की गयी है। / (ii) In case of rebate of duty of excise on goods exported to any country or territory outside India of on excisable material used in the manufacture of the goods which are exported to any country or territory outside Indi
- वर्दि उत्पाद सुरक कर भुसतान किए बिना भारत के बाहर, नेपाल या मूटान को लाल जियोत किया सवा है। / In case of goods exported outside India export to Nepal or Bhutan, without payment of duty (iiii)
- मुनिधियत उत्पाद के उत्पादन शुस्क के मुगलान के लिए जो इयूटी केवीद इस अधिनियम एवं इसके विभिन्न प्रावधानों के तहत मान्य की नई है और ऐसे मोदेश जो आयुक्त (अपीन) के देवता दिन्त अधिनियम (न. 2), 1998 की धारा 109 के दुवारा नियल की गई तारीख अधवा समायाविधि पर था बाद मे (iv) सरित किए गएँ है। Credit of any duty allowed to be utilized towards payment of excise duty on final products under the provisions of this Act or the Rules made there under such order is passed by the Commissioner (Appeals) on or after, the date appointed under Sec. 109 of the Finance (No.2) Act, 1998.
- उपरोकन आवेदन की दो प्रतियां प्रथन संखया EA-8 से, जो की केन्द्रीय उत्पादन सुल्क (अपील) नियसावली, 2001, के लियस 9 के अलनेल विलिट्रिप्ट है. इस आदेश के संपेषण के 3 साह के अलनेल की जानी याहिए । उपरोक्श आवेदने के साथ सुल आदेश व अपील आदेश की दो प्रतियां ललनक की लाभी पाहिए। साथ ही केन्द्रीय उत्पाद शुल्क अधिमिधन, 1944 की धाना 35-EE के लहल निर्धारित शुल्क की अदावनी के साहय के ली पर TR-8 की प्रति (v) अंतरन की जानी पाहिए। / The above application shall be made in duplicate in Form No. EA-8 as specified under Rule, 9 of Central Excise (Appeals) Rules 2001 within 3 months from the date on which the order sought to be appealed against is communicated and shall be accompanied by two copies each of the OIO and Order-In-Appeal. It should also be accompanied by a copy of TR-6 Chaltan evidencing payment of prescribed fee as prescribed under Section 35-EE of CEA, 1944, under Major Head of Account
- पुनरीक्षण आवेदन के साथ जिस्नानिकित निर्धातित सुलक की अदायती की उठती धाहिए । जहाँ संतरन रक्त एक लाख रूपये या उसतों कवा हो तो कपये 2001- का मुनताज किया. जाए और यदि संतरन रक्तन एक लाख रूपये से उपादा हो तो रूपये 1000 -! का मुनलन किया जाए । The revision application shall be accompanied by a fee of Rs. 2001- where the amount involved in Rupees One Lac or less and Rs. 10001- where the amount involved is more than Rupees One Lac. (vi)
- यदि इस आदेश में कई मूल आदेशों का समावेश हैं तो प्रत्येक मूल आदेश के लिए शुल्क का भुगतान, उपयेक्त दंग से किया जाना चाहिये। इस तथ्य के होते हुए भी की लिखा पढ़ी कार्य से बचने के लिए यथास्थिति अपीलीय नयापिकरण को एक अपील या केदीय सरकार को एक अधेदन किया जाता है । / (D) In case, if the order covers various numbers of order- in Original, tee for each O.LO, should be paid in the aloresaid manner, not withstanding the fact that the one appeal to the Appellant Tribunal or the one application to the Central Govt. As the case may be, is filled to avoid scriptoria work if excising Rs. 1 lakh fee of Rs. 100/. for each
- वयालंगोपित ल्यादालय शुल्क अधिनियम, 1975. के अनुसूती। के अनुसार सूथ आदेश एवं रचमल आदेश की इति पर निर्धारित 6.50 रुपये का ल्यापालय शुल्क शिक्ष्ट लेग होग प्राहिए। / One copy of application or O.I.O. as the case may be, and the order of the adjudicating authority shall bear a court fee stamp of Rs. 5.50 as prescribed under Schedule-I in terms of the Court Fee Act.1975, as amended (E)
- (F)
- बीमा शुल्क, बेल्हीय उत्पाद शुल्क एवं सेखका अपीलीय ल्यायाधिकरण (कार्य विधि) जियसावली, 1982 में वर्णित एवं अस्य संबन्धित सामती को सन्नितर्तित कार्स वासे नियमों की और और प्राप्त आवर्षित किया जाता है। / Atlantion is also invited to the rules covering these and other related matters contained in the Customs, Excise and Service Appellate Tribunal (Procedure) Rules, 1982
- प्रस्त अपीक्षेण प्राणिकारी को अपील दाचिल करने से संबंधित लागक, तित्रतृत और स्वीलतम प्रातातलों के लिए, अपीलापी विमालीय सेबसहट (G) www.cbec.gov.in which are f = J. For the elaborate, detailed and latest provisions relating to filing of appeal to the higher appellate authority, the appellant may refer to the Departmental website www.cbec.gov.in

Appeal No: V2/40/GDM/2016

:: ORDER IN APPEAL ::

M/s. Intermark Shipping Agencies Pvt. Ltd. 2, 1st floor, Ajanta Commercial Centre, Gandhidham (Kutch) (hereinafter referred to as 'the appellant') has filed the present appeal against the Order-in-Original No.36/ST/AC/2015-16 dated 22.04.2016 (hereinafter referred to as 'the impugned order') passed by the Assistant Commissioner, Service Tax Division, Gandhidham (hereinafter referred to as 'the lower adjudicating authority').

2. Briefly stated facts of the case are that during the period from April – 2013 to March – 2014, the appellant had received amount of Rs.36,26,497/- as brokerage services, which appeared to be liable to service tax under the category of "Steamer Agents Services" appeared to be taxable service as per Section 66B of the Finance Act, 1994 (hereinafter referred to as the "Act"). Therefore, a show cause notice No.IV/15-02/ST/ADJ/2015-16 dated 27.01.2015 was issued to the appellant proposing recovery of service tax of Rs.4,48,235/- alongwith interest and penal actions, which was decided by the lower adjudicating authority, who vide impugned order, confirmed service tax demand alongwith interest under Section 73 & Section 75 of the Act and also imposed penalties under Section 76 & Section 77 of the Act.

 Being aggrieved with the impugned order, the appellant preferred the present appeal on the following grounds:

(a) As per definition of taxable service, services provided by steamer agent to shipping agent are considered as taxable service. On bare reading of definition, to prove levy of service tax, following two conditions must be fulfilled simultaneously:

- The service must be provided or to be provided to shipping lines by steamer agent; and
- (ii) The service is in relation to ship's husbandry or dispatch or any administrative work related thereto as well as the booking, advertising or canvassing of cargo, including container feeder services.

In the present, they were appointed as sub-agent by their principal M/s Freight Connection, the steamer agent. Thus, they were acting as a sub-agent to the steamer agent and not providing any service to the shipping line as required for taxing the service under the service category of 'steamer agent service'. In fact, brokerage is not at all their income and it does not form a part of their revenue. It is merely deducted from the freight collected on behalf of Steamer Agent for their brokers, hence actually brokerage is income of their brokers, which is credited collectively in their

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liability side and then passed on to the various brokers. For better understanding the nature of transaction, the process flow for the "Brokerage income" can be understood as under:

- Freight connection is a steamer agent of various foreign shipping lines.
- (ii) Freight connection has appointed them as its sub-agent.
- (iii) Various brokers give booking of export cargo to the appellant.
- (iv) On the basis of cargo booked by various brokers, they submit the claim of brokerage to Freight Connection on behalf of brokers.
- (v) In turn, Freight Connection submits the claim of the same amount of brokerage to its principals i.e. foreign shipping lines.
- (vi) When the brokerage is credited by Freight Connection, it is directly and fully passed on to them and in turn the same is passed on by them to various brokers.
- (vii) It is important to understand that the brokerage credited is in nature of liability for them as well as Freight connection and not an income for any services rendered. It does not form part of their income and they are bound to pass on the brokerage received to the various brokers.
- (viii) It must be noted that for brokerage, there is no provision of service by them as a broker and hence by no stretch of imagination it can be claimed as their service income. Therefore, the chargeability of service tax itself fails.

(b) As per Board's Circular No B43/1/97-TRU dated 06.06.1997 and definition of Steamer Agent under Section 65(100) of the Act, it is clear that when a Steamer Agent was performing any service in connection with Ship's husbandry or the services like Booking, Advertising or Canvassing for cargo or container feeder service for or on behalf of a Shipping Line, the activities and services were liable for service tax. Hence, it is very much clear from the above circular that service tax cannot be levied on the reimbursement of expenses and in the circular itself states that the brokerage paid on export cargo is reimbursable expense on which service tax should not be levied.

(c) Relying upon the following decisions, they contended that circulars issued under Section 37B of the Central Excise Act, 1944 are binding to the Department:

- Ranadey Micronutrients [2002-TIOL-184-SC-CX]
- Usha Martin Industries [2002-TIOL-400-SC-CX]
- Dhiren Chemical Industries [2002 (139) ELT 3 (SC)

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(d) The term 'service' has been defined under Section 65B(44) of the Act as per which it means "any activity carried out by one person to another person for consideration" and it would be taxable. Hence, in the absence of any "consideration", the amount of brokerage received on behalf of brokers cannot fall within the ambit of definition of 'service'. Therefore, brokerage received will not be taxable. It is also contended that Cir no.96/7/2007-ST dated 23.08.2007 was not applicable in their case.

(e) Further, as per the definition of service as defined in section 65B(44) of the Act, service would be taxable only if provided or agreed to be provided within the taxable territory. The Central Government vide Notification No. 28/2012-ST dated 20.06.2012 had notified the Place of Provision of Services Rules, 2012 to determine the place of provision of service. Thus, if the place of provision of service is outside the taxable territory, service tax would not be levied on the same. In the present case, they were appointed as sub-agent of the Freight Connection who provides service in relation to export shipment. Thus, it can be said that the service is provided in relation to transport of goods which are exported outside India. Thus, as per Rule 10 of the Place of Provision of Services Rules, 2012, since the place of destination of goods is outside the taxable territory, service tax would not be levied as taxable territory is outside India.

(f) That earlier show cause notice was issued demanding service tax under the category of 'Business Auxiliary Services' whereas now department is demanding the service tax under the category of 'Steamer Agent service'. As the SCN is the fundamental base for adjudicating the case, the demand as confirmed in the impugned notice under the service category of 'steamer agent service' needs to be set aside. They relied upon the decision in the case of Brindovan Beverages (P) Ltd. [(2007) 213 ELT 487 (SC)].

(g) Notwithstanding above, they also argued for benefit of Section 67(2) of the Act and their eligibility of Cenvat credit of such input services, whose expenses were paid by them. Further, the brokerage amount received is in the nature of reimbursement and hence, the same cannot form part of the value of taxable service in view of the judgment in case of Intercontinental Consultants & Technocrats Pvt. Ltd. [2013 (29) S.T.R. 9 (Del.)].

4. Personal hearing in the matter was held on 24.03.2017. Shri Abhishek Doshi, Chartered Accountant appeared on behalf of the appellant and reiterated the grounds of the appeal.

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5. I have carefully gone through the facts of the case, impugned order, appeal memorandum and submissions made by the appellant at the time of personal hearing. The limited issue to be decided in the present appeal is whether the amount received by the appellant from their principals is liable for service tax, or otherwise.

6. The undisputed fact of the case is that the appellant was receiving certain amount of freight as brokerage from their principal M/s Freight Connection India Pvt. Ltd., a steamer agent. The appellant's argument is that they were acting as a sub-agent to the steamer agent and brokerage income was actually income of their brokers, which was credited collectively in their liability side and then passed on to the brokers. The appellant has also placed reliance upon Board's Circular No B43/1/97-TRU dated 06.06.1997 and Section 65B(44) of the Act to contend that no services were provided by them and the amount received was not a consideration and a reimbursement amount.

7. I find that the primary and core issue raised is with regard the actual nature and character of the activities undertaken by the appellant. I further observe that that vide Board's Circular No B-43/1/97-TRU dated 06.06.1997, it was clarified that in respect of steamer agent service, reimbursements of expenses were not chargeable to service tax. This circular was issued mainly to sort out cascading effect on service tax and was more administrative in nature. However, on realizing that large number of circulars had lost their relevance long back due to amendment in law, the Board, vide Circular No.96/7/2007-ST dated 23.08.2007, superseded the earlier circulars including the said circular dated 06.06.1997 and issued clarifications on the technical issues related to taxation of services under the Act. Relevant clarification with regard to sub-contractor or sub-agent, issued by the Board vide circular dated 23.08.2007 is as under:

A sub-contractor is essentially a taxable service provider 999.03 A taxable service provider 23.08.07 The fact that services provided by such sub-contractors are outsources a part of the work by engaging another used by the main service provider for completion of his work does not in any way alter the fact of provision of taxable service provider, generally service by the sub-contractor known as sub-contractor. Services provided by sub-contractors are in the nature of Service tax is paid by the service provider for the total input services. Service tax is, therefore, leviable on any taxable services provided, whether or not the services are work. In such cases. whether service tax is liable provided by a person in his capacity as a sub-contractor and to be paid by the service whether or not such services are used as input services. The provider known as subfact that a given taxable service is intended for use as an contractor who undertakes input service by another service provider does not alter the only part of the whole work. taxability of the service provided

 From the above, it is clear that under the CENVAT regime, which applies to service tax also, the provider of taxable services has to discharge the service tax



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liability and if such services are used as input services by other service provider or manufacturer of the goods down the line, they can avail input service credit on the service tax paid by the input service provider. There is no exemption for input service or input service provider under the law. The entire scheme of invoice based Central Value Added Tax, which is in force, envisages payment of tax at each stage of taxable event and availment of credit of tax so paid at the subsequent stage. If this tax regime, which is in force, has to be given any meaningful effect, then it is mandatory that the service tax liability is discharged as and when taxable services are rendered by the service provider. The appellant does not come up with any evidence to show that they were in fact receiving payment as reimbursement as claimed by them. Further, as per Rule 5(2) of the Service Tax (Determination of Value) Rules, 2006, only expenditure incurred by the service provider as a 'pure agent' of the recipient of service shall be excluded from the value of the taxable services. In order to claim expenditure incurred by the service provider as reimbursable expenditure, certain legal parameters as ingrained in the subrule 2 of Rule 5 have to be followed, which is reproduced below for better understanding of the fact:

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"(2) Subject to the provisions of sub-rule (1), the expenditure or costs incurred by the service provider as a pure agent of the recipient of service, shall be excluded from the value of the taxable service if all the following conditions are satisfied, namely -

- the service provider acts as a pure agent of the recipient of service when he makes payment to third party for the goods or services procured.
- the recipient of service receives and uses the goods or services so procured by the service provider in his capacity as pure agent of the recipient of service;
- (iii) the recipient of service is liable to make payment to the third party;
- (iv) the recipient of service authorises the service provider to make payment on his behait.
- (v) the recipient of service knows that the goods and services for which payment has been made by the service provider shall be provided by the third party.
- (vi) the payment made by the service provider on behalf of the recipient of service has been separately indicated in the invoice issued by the service provider to the recipient of service;
- (vii) the service provider recovers from the recipient of service only such amount as has been paid by him to the third party, and
- (viii) the goods or services procured by the service provider from the third party as a pure agent of the recipient of service are in addition to the services he provides on his own account.

Explanation 1. - For the purposes of sub-rule (2), "pure agent" means a person who -

- (a) enters into a contractual agreement with the recipient of service to act as his pure agent to incur expenditure or costs in the course of providing taxable service.
- (b) neither intends to hold nor holds any title to the goods or services so procured or provided as pure agent of the recipient of service.
- (c) does not use such goods or services so procured; and
- (d) receives only the actual amount incurred to procure such goods or services *.

From the records, I find that the appellant has not fulfilled the above criteria for treating them as pure agent. Therefore, the pleadings of the appellant fail on this count.



9. On the issue of cum tax benefit under Section 67(2) of the Act, I find that the appellant admittedly did not charge service tax from their clients in which case the Supreme Court judgment in the case of Amrit Agros [2007 (210) E.L.T. 183 (S.C.)] is directly applicable wherein it has been held that "unless it is shown by the manufacturer that the price of goods includes Excise duty element, no question of excluding the duty from the price would arise in computing the assessable value of excisable goods". In fact, Section 67(2) of the Act allows cum-tax benefit only if the gross amount charged for the service is inclusive of service tax payable. In the light of the admitted fact that the price charged by the appellant did not include any service tax, the cum-tax benefit cannot be extended to them.

 In view of above, I do not find any infirmity in the impugned order and the appeal filed by the appellant is rejected.

अपीलकर्ता द्वारा दर्ज की गई अपील का निपटारा उपरोक्त तरीके से किया जाता है।

The appeal filed by the appellant stands disposed off in above terms.

3712m

(उमा शंकर) आयुक्त (अपील्स - III)

By R.P.A.D.

To, M/s. Intermark Shipping Agencies Pvt. Ltd. 2, 1st floor, Ajanta Commercial Centre, Gandhidham (Kutch).

Copy to:

- 1) The Chief Commissioner, Central Excise, Ahmedabad.
- 2) The Commissioner, Central Excise and Service Tax, Gandhidham.
- 3) The Assistant Commissioner, Service Tax Division, Gandhidham.
- 4) The Dy./Asst. Commr. (Sys.), C. Ex., H.Q., Gandhidham for uploading on website.
- 5) The Superintendent, Service Tax Range, Gandhidham.
- 6) PA to Commissioner (Appeals-III), Central Excise, Ahmedabad.

7) Guard File.